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SUMMIT OVERVIEW

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- This will be a working summit.
- Goal is to anchor our four-part agenda by:
 - o Demonstrating that the process is working. We'll have solid, balanced progress to show.
 - o Setting an agenda for future work. The specifics will be put in documents which the President and Gorbachev will issue in Moscow.
 - o Underscoring commitment to keep at it. That will be a theme both in private and public.
- In short, Moscow should be where the dialogue catches its second wind, not be seen as its high-water mark.

Soviet Attitudes

- Soviets have said they want a good, substantive meeting. They clearly want the President's visit to come off well.
- Gorbachev in a mood to do business. Seems to retain initiative at home, full authority on foreign policy.
- Successful summit would be a help for his mid-June party conference.

The Schedule

- President leaves for Helsinki on Wednesday, arrives in Moscow on Sunday.
- Leaders meet five times, plus social occasions. Gorbachev has invited the President and Mrs. Reagan to his dacha.
- Public events very important. President's speech in Helsinki will set the stage by focusing on human rights, need for comprehensive approach to security -- our four-part agenda.
- In Moscow, President will address young people at Moscow State University, visit functioning monastery, meet with refuseniks and dissidents, Soviet intellectuals.
- In London, President will make major address at Guild Hall.

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The Agenda

- We've made progress in a number of arms control areas, including NST, nuclear testing, chemical weapons.
 - o Not as much as we hoped on NST, but we've kept lack of START agreement from becoming a liability through hard work on issues and making clear we won't let deadlines drive substance. NST delegations will break shortly before summit, return to full schedule in July.
- On human rights, we have sustained progress--though Soviets still have far to go.
 - o We'll emphasize higher emigration, resolution of divided family and divided spouse cases, freedom of religion, greater openness.
 - o New Soviet moves may be in the offing as the CSCE end-game nears.
- Soviet Afghanistan withdrawal achieves President's top objective in regional dialogue.
 - o Expect no breakthroughs on other regional conflicts, although we see some movement on southern Africa.
- Bilateral agreements to be signed at the summit testify to the vigor of revived contacts. These are good agreements that serve our interests.

Briefing Friends, Allies

- We'll keep allies informed by briefings in Brussels before and after summit; Carlucci to Tokyo and Seoul; other senior officials to travel (e.g., Kampelman to Latin America).
- Will also be arranging briefings for embassies in Washington.
- But much of what we do will be on the public record from summit documents, press briefings, including President's press conference in Moscow.

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